

Climate Change Mitigation

State of Play in the Negotiations

Algiers, Algeria, 11 October 2011

Fernando Castellanos Silveira
UNFCCC Secretariat



The Emerging Mitigation Framework

- Current positions on the emerging mitigation framework:
 - a) Many Parties strongly attached to continuation of the KP through a legally-binding CP2
 - b) Other Parties focussed on a single legally-binding outcome under the Convention
- Under the Convention many Parties unwilling to advance without clarity on the outcome under the Protocol negotiations



Scenarios for a Durban Outcome on Mitigation

- Possible scenarios for an outcome in Durban on mitigation
 - i. Agreement on legally-binding CP2 of KP
 - and mandate for negotiations of a legally binding instrument with deadline and parameters
 - ii. Agreement to a political CP2 for the KP
 - and setting the objective to work towards a legally binding outcome under the Convention
 - iii. Limited progress on mitigation

Overview of mitigation under the **AWG-KP**

- **Overarching political issues in the Protocol negotiations**
 - Relationship of the negotiations under the KP to the negotiations under the Convention
 - Questions arising when some Parties speak about CP2 being a transitioning phase:
 - What do they envisage?
 - Are there any “transitional arrangements” for combining outcomes under the *AWG-KP* and the *AWG-LCA*?



Overview of mitigation under the AWG-KP

- Chapter I (Amendments to the Kyoto Protocol pursuant to its Art. 3, para. 9)
 - Scope of amendments (numbers only or wider?)
 - Are Parties ready to engage in specific amendment text which contains several key political issues e.g. share of proceeds, new gases, entry into force provisions
 - Aggregate and individual targets
 - The rules for CP2
- Chapter II (Land use, Land-use change and forestry)
 - Forest management reference levels
 - Force majeure → disturbances



Overview of mitigation under the AWG-KP

- Chapter III (Emissions trading and the project-based mechanisms)
 - Lack of clarity on a CP2 hindering progress
 - Continuation of the mechanisms (?)
 - Other issues
- Chapter IV (Basket of methodological issues)
 - New gases – Can NF_3 be included in the list?
- Chapter V (Potential Consequences)
 - Permanent Forum vs. Use of existing channels



Overview of mitigation under the AWG-LCA

Enhanced action on mitigation

Mitigation by developed countries

- a) Decision 1/CP.16) Parties inter alia,
 - took note of **targets** to be implemented by Annex I Parties and urged developed country Parties to **increase the ambition** of their targets
 - decided to enhance **guidelines for reporting** by Annex I Parties
 - decided to developed modalities and procedures for **international assessment and review** of emissions
- b) Consideration of whether and how to further formalize the **mitigation pledges**
- c) Progress necessary for Durban outcomes



Overview of mitigation under the AWG-LCA

Mitigation by developing countries

- a) In decision 1/CP.16 Parties decided, inter alia, to develop modalities and guidelines for:
 - MRV of supported actions and corresponding support
 - Guidelines for **biennial update reports**
 - International consultation and analysis (ICA)
- b) Parties decided to set up a **registry** and to develop modalities for facilitation of support to nationally appropriate mitigation actions (NAMAs) through the registry (para. 57).
- c) Progress necessary for Durban outcome.



Overview of mitigation under the **AWG-LCA**

Other mitigation areas:

1) REDD-plus

- In Cancun, Parties made progress on necessary elements for the implementation of REDD+ activities (e.g. scope, safeguards, phased implementation)
- Provided clarity on how “readiness activities” should be supported
- AWG-LCA to explore **financing options** for the full implementation of results-based mitigation action in the forest sector and to report on progress to COP17.

Overview of mitigation under the AWG-LCA

2) Cooperative sectoral approaches and sector-specific actions (CSA)

Three aspects are discussed in the current negotiations:

- General **framework**
- Emissions from international aviation and maritime transport (**bunkers fuels**)
- Work programme on **agriculture**
 - Challenge is to reach agreeable solutions on all three areas.

Overview of mitigation under the **AWG-LCA**

3) Various approaches

- a) AWG-LCA is tasked to elaborate:
 - one or more **market-based mechanisms**; and
 - one or more **non market-based mechanisms**
 - to enhance the cost-effectiveness of, and to promote, mitigation actions
- b) Many textual proposals on the table, mostly on market-based mechanisms
- c) Challenges
- d) Role of new vis-à-vis existing mechanisms



Overview of mitigation under the **AWG-LCA**

4) Economic and social consequences of response measures

- a) SBI and SBSTA undertook task of convening a **forum** on response measures
- a) Challenge: What the *AWG-LCA* should or can add?
- a) Divergent views:
 - e.g. on trade



Where are we after Panama?

i. Mitigation by developed countries

- Progress on biennial reports and International Assessment and Review (IAR)
- Discussion on level of ambition

ii. Mitigation by developing countries

- Progress on registry, International Consultation and Analysis (ICA) and Biennial Update Reports (BUR)
- Discussions on NAMAs



Where are we after Panama?

iii. REDD plus

- REDD plus financing
- Submissions and views

iv. Cooperative sectoral approaches

- Discussions on general framework, agriculture and bunkers

v. Various approaches

- Parties' compilation text

vi. Response measures

- Discussions on Forum, trade, support and just transition
- 3 Conference Room Papers

THANK YOU

